

Lancashire Health and Wellbeing Board

Meeting to be held on 5th September 2017

Lancashire Better Care Fund (BCF) Plan for 2017/18/19

Contact for further information:

Mark Youlton, East Lancashire Clinical Commissioning Group, 01282 644684

mark.youlton@eastlancscg.nhs.uk

Executive Summary

The purpose of this report is to inform the Lancashire Health and Wellbeing Board of the development of the Lancashire Better Care Fund (BCF) Plan for 2017/18/19 and to seek the Board's approval of the plan.

It is a two year plan covering 2017/18 and 2018/19 with some ability to review late in the first year. It covers three elements of funding the core BCF, the new iBCF and the Disabled Facilities Grants monies.

The Lancashire BCF Plan for 2017/18/19 is built upon a high level of involvement of partners from across health and social care and beyond. It has used approaches to support decision making that have required detailed analyses of 2016/17 BCF schemes and the potential of new areas of spend. In doing so it has grown working relationships across boundaries to support local health economy working and look towards possible joined up BCF planning in future years.

In its substance its spending plans reflect the decisions to retain the existing BCF schemes and to use the iBCF schemes to innovate, plug gaps and build upon existing success.

The plan again sees the growing influence and engagement with the Voluntary Sector and district councils.

The introduction of iBCF has significantly changed the total BCF funding available. In 2017/18 this will be £122,032,963 and £134,961,494 in 2018/19.

A key requirement within the BCF plan is to demonstrate the action to be taken to address the priority of reducing Delayed Transfers of Care. The plan describes how the BCF will act as an enabler within a wider system approach that will be led by the A&E delivery boards and coordinated through the Lancashire and South Cumbria Urgent Care Network.

Recommendation/s

As the Lancashire Better Care Fund accountable body the Health and Wellbeing Board is recommended to:

- Endorse the approach taken in developing the Lancashire Better Care Fund plan 2017/18/19
- Approve the Lancashire Better Care Fund Plan 2017/18/19 and its submission to NHS England
- Agree a BCF reporting schedule to the board based upon that required by NHS England

Background Papers

Draft Lancashire Better Care Fund Plan 2017/18/19

Integration and Better Care Fund planning requirements for 2017-19

<https://www.england.nhs.uk/wp-content/uploads/2017/07/integration-better-care-fund-planning-requirements.pdf>

Background

The Better Care Fund will be in place for at least the next two years 2017/19 and plans have to be developed for that period with some flexibility to review within that period. The delay in the publication of the national BCF planning guidance has meant that this plan is only now being submitted to the Health and Wellbeing Board for approval ahead of its submission to NHS England on the 11th September 2017.

The main process of development of the Lancashire BCF plan was begun early in 2017. This was in a number of workshops that involved a range of stakeholders and begun to shape the principles for the BCF in 2017/19.

The main basis of decision making on what should be the detail of the plan and what the core fund totalling £93,936,891 should be spent on was a rigorous review of all existing BCF schemes. The process required each scheme's impact to be considered in a number of ways following a set format. The recommendation required at the end of this process was whether to retain, expand or cease the scheme. This has resulted in all schemes being retained or expanded with some minor changes around description and naming. All of the scheme reviews are appended to the BCF plan and demonstrate the considerable level of analysis that has taken place.

As the board was informed at its meetings of 20th June and 7th August 2017, there has been an additional element of funding brought into the BCF, the improved BCF or iBCF. For 2017/18 this will be £28,096,072 and for 2018/19 £38,391,537.

The iBCF Grant paid to a local authority may be used only for the purposes of meeting adult social care needs; reducing pressures on the NHS, including supporting more people to be discharged from hospital when they are ready; and ensuring that the local social care provider market is supported.

The board approved the plan for spend of this additional funding and the detail is set out in the overall BCF plan. The process that was followed to identify the priority areas for this plan is described and the individual "bid" documents are appended.

Format of the Plan

The format of the plan has followed guidance in that it is in the form of a brief narrative document, with the details of schemes, spending plans and setting of targets being extracted into a spreadsheet to enable easier manipulation of that detail. As the spreadsheet repeats what is in the narrative and is also an extremely cumbersome document to handle it is not attached to this report but access can be facilitated on request.

To provide supporting evidence to the plan a number of documents are appended.

National conditions

The requirements for the BCF plan include four national conditions

These are:

- A jointly agreed plan...an agreed approach supported by all BCF partners and other stakeholders.
- Maintaining the support to social care...planning to spend a minimum expected amount on this in line with an inflationary uplift from 2016/17
- NHS commissioned out of hospital services...demonstrating a commitment to spend at least an identified minimum on these services.
- Managing transfers of Care...how the *High Impact Change Model* will be implemented. (See below)

All of these are addressed in the plan.

Delayed Transfers of Care (DToC)

The plan requires a specific narrative on how the health and social care system will address the challenge of continued high levels of Delayed Transfers of Care. This is set out as a whole system approach with the BCF acting as an enabler with the main focus being activity at a Local Delivery Partnership (LDP) level so as to match the footprints that acute hospital services are provided on in Lancashire.

As part of this a description of how the health and social care system will implement the "High Impact Change Model for managing transfers of care" is included. Again this is set in the context of

the BCF as an enabler with implementation being planned at a local health economy level with a consistent Lancashire approach being coordinated around that.

Target setting

There are four prescribed national metrics within the plan:

1. Non elective admissions (to reduce)
2. Permanent admissions to Residential and Nursing Care (to reduce)
3. Effectiveness of Reablement (to increase)
4. Delayed Transfers of Care (to reduce)

Target setting for the first three of these is directly linked to the targets set in CCG and Lancashire County Council operating plans.

Each reflects previous performance and an anticipation of impact of BCF schemes and the wider health and social care system.

The good performance around the Effectiveness of Reablement has previously been reported to the board. To reflect the confidence in the impact of redesigned, therapy led reablement services the target for this has been further stretched for 2017/18.

For delayed transfers of care there has been a shift in requirements to achieve a more centrally prescribed set of targets. This is set out in the plan and will be the focus of much attention in the assurance process.

Finance

The financial arrangements for the Better Care Fund are based around its three elements.

These are:

- Core BCF... a centrally defined level of minimum contributions that CCGs will make to the BCF pooled fund.
- iBCF ...a grant to Lancashire County Council that may be used only for the purposes of meeting adult social care needs; reducing pressures on the NHS, including supporting more people to be discharged from hospital when they are ready; and ensuring that the local social care provider market is supported.
- Disabled Facilities Grants...Also added to the pooled fund is an amount for the provision of Disabled Facilities Grants which is then distributed to City and Borough Councils so that they can fulfil their statutory duties. This is £12,564,947 in 2017/18 and will be £13,651,947 in 2018/19.

The agreement to pool these funds, along with the arrangements for governance, pooled fund hosting and management, financial contributions, and risk sharing arrangements will be set out in a Section 75 agreement between Lancashire County Council and all Lancashire CCGs. Lancashire County Council has agreed to continue to host the pooled fund and manage the financial processes required.

Reporting requirements

NHS England will set out a quarterly reporting schedule for all Better Care Fund Plans for 2017/18/19. It is recommended that the board receives reports on the same schedule, once confirmed, subject to meeting timings.

A reporting schedule has been set by DCLG for the iBCF and that will be aligned with the above.

BCF Partners and governance

Lancashire County Council and the Lancashire CCGs are the formal partners to the Better Care Fund. The Lancashire Health and Wellbeing Board is the accountable body for the BCF and plan. There is in place a robust BCF governance structure based around a steering group and programme managers group.

So as to support effective local health economy working senior representatives from Blackpool and Blackburn with Darwen have attended steering group meetings.

NHS England BCF plan assurance

Following approval by the Health and Wellbeing Board the Lancashire Better Care Fund Plan will be submitted to NHS England on the 11th September 2017, for assurance. The result of that assurance process will be communicated to the board at the earliest opportunity.